

Message Text

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ACTION EA-14

INFO OCT-01 AGR-20 CEA-02 CIAE-00 COME-00 DODE-00 EB-11

FRB-02 H-03 INR-10 INT-08 L-03 LAB-06 NSAE-00 NSC-10

PA-04 RSC-01 AID-20 CIEP-02 SS-20 STR-08 TAR-02

TRSE-00 USIA-15 PRS-01 SPC-03 OMB-01 PM-07 OPIC-12

SIL-01 XMB-07 ACDA-19 IO-14 SCI-06 SCEM-02 AEC-11

EUR-25 NEA-10 ISO-00 DRC-01 /282 W
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R 070035Z NOV 73

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 7970

INFO AMEMBASSY CANBERRA

AMCONSUL HONG KONG

USLO PEKING

CINCPAC HONOLULU HI

C O N F I D E N T I A L SECTION 1 OF 2 TOKYO 14452

CINCPAC FOR POLAD

E.O. 11652: GDS

TAGS: PFOR, EFIN, ENRG, AS, JA

SUBJECT: WHITLAM VISIT TO JAPAN

REF: A. CANBERRA 5894 (NOTAL); B. CANBERRA 5913 (NOTAL)

1. SUMMARY: AUSTRALIA'S GOUGH WHITLAM CONCLUDED
SUCCESSFUL OCT 26-31 PRIME MINISTERIAL VISIT TO JAPAN
OVERLAPPING WITH SECOND AUSTRALIA-JAPAN MINISTERIAL
CONFERENCE. SOURCES ON BOTH SIDES, AS WELL AS MEDIA,
AGREED THAT VISIT DEEPENED RELATIONS ON BROAD SPECTRUM,
RESULTING IN AGREEMENT TO NEGOTIATE
"BROAD BILATERAL TREATY" COVERING WIDE RANGE OF MUTUAL
RELATIONS. MINISTERIAL TALKS FOCUSED ON STRUCTURING
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RELATIONS IN ECONOMIC AND ENERGY FIELDS, AND RESULTED IN

AGREEMENT TO INITIATE CONSULTATIONS CONCERNING FOOD AND MINERAL RESOURCES AND CONTINUE CONSULTATIONS ON TARIFFS AND NON-TARIFF BARRIERS. JAPAN REALIZES IT MUST ADJUST TO GOA'S NEW POLICIES ON INVESTMENT. IN WHITLAM-TANAKA SESSIONS AND SEPARATELY WITH FONMIN OHIRA, LEADERS DISCUSSED MULTILATERAL AND INTERNATIONAL ISSUES. WHITLAM-TANAKA COMMUNIQUE CALLED FOR INCREASED REGIONAL COOPERATION BUT FONOFF SAID BOTH SIDES WERE CAUTIOUS ON SUBJECT IN DEFERENCE TO SEASIAN SENSITIVITIES. COMMUNIQUE ALSO CALLED FOR "PROMPT ACTION" IN IMPLEMENTING UN RES 242 ON ME AS WELL AS RECENT RESOLUTIONS, COMMENTED WITH SATISFACTION ON PARIS PEACE AGREEMENT AND LAOS AGREEMENT, NOTED IMPORTANCE OF STABILITY OF KOREA AND CALLED FOR END OF NUCLEAR TESTS. END SUMMARY.

2. AUSTRALIA'S GOUGH WHITLAM CONCLUDED SUCCESSFUL OCT 26-31 PRIME MINISTERIAL VISIT TO JAPAN, CONCURRENTLY LEADING GOA DELEGATION TO SECOND AUSTRALIAN-JAPAN MINISTERIAL TALKS OCT 29-30. BOTH SIDES CHARACTERIZED VISIT BY HIGHEST-POWERED AUSTRALIAN DELEGATION EVER TO VISIT JAPAN AS SUCCESSFUL IN BROADENING RELATIONS BETWEEN TWO COUNTRIES AND AS MAJOR STEP IN STRUCTURING POLITICAL/ECONOMIC RELATIONS SYMBOLIZED BY AGREEMENT TO NEGOTIATE "BROAD BILATERAL TREATY". WHITLAM IN PRESS CONFERENCE AND FONOFF OCEANIA DIVISION HEAD TANIGUCHI TO EMBOFFS EMPHASIZED IMPORTANCE OF TREATY AND EXPRESSED SATISFACTION WITH VISIT. (AUSTRALIAN EMBASSY MINISTER HORNE TOLD EMBOFF IMPETUS FOR TREATY CAME FROM TANAKA.)

3. MINISTERIAL TALKS FOCUSED ON STRUCTURING RELATIONS IN ECONOMIC AND ENERGY MATTERS. COMMERCE AGREEMENT (CONCLUDED 1957 AND REVISED 1963) WILL BE REVIEWED. AGREEMENT REACHED ON HOLDING THREE WORKING LEVEL CONSULTATIONS:
A) TARIFFS AND NON-TARIFF BARRIERS. THIS PROBLEM HAD BEEN RAISED BY AUSTRALIAN SIDE DURING FIRST MINISTERIAL MEETING, AND HAD BEEN SUBJECT OF COMMUNICATIONS BETWEEN THE TWO GOVERNMENTS SINCE THEN. AGREEMENT WAS REACHED TO CONTINUE DISCUSSIONS ON THIS SUBJECT.
B) MINERAL RESOURCES. AT FIRST MINISTERIAL, AUSTRALIAN
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SIDE HAD STRONGLY REQUESTED SOME KIND OF LONG TERM ARRANGEMENTS TO GUARANTEE A MARKET FOR THEIR PRODUCTS. JAPANESE SIDE HAD FELT THAT THIS WAS A PRIVATE MATTER AND THAT A GOVERNMENTAL AGREEMENT WAS NOT BEST WAY TO DEAL WITH IT. IT IS NOW THE JAPANESE WHO ARE CONCERNED ABOUT RELIABLE SUPPLY OF RESOURCES, THUS AT THIS MINISTERIAL MEETING JAPANESE SIDE PUSHED FOR SOME KIND OF UNDERSTANDING; AUSTRALIANS WERE LESS INTERESTED. EVENTUALLY, AGREEMENT

WAS REACHED THAT THERE WOULD BE PERIODIC CONSULTATIONS ON QUESTION OF DEVELOPING, PROCESSING, AND TRADING OF MINERAL RESOURCES, INCLUDING URANIUM.

C) FOOD. AGREEMENT WAS REACHED TO INITIATE PERIODIC COUNTER-PART TALKS BETWEEN AGRICULTURE MINISTERS ON FOOD SUPPLY/ DEMAND, AND ACCESS OF AUSTRALIAN PRODUCTS TO JAPANESE MARKETS.

4. IN RESPONSE TO EMBOFF'S QUERY ABOUT JAPAN'S REACTION TO GOA'S NEWLY-ANNOUNCED POLICY ON FOREIGN INVESTMENT (IN PARTICULAR, IN ENERGY RESOURCES) (REFTEL A), TANIGUCHI SAID JAPANESE FELT THAT NEW POLICY WAS, TO A CERTAIN DEGREE, UNDERSTANDABLE, AND THAT JAPAN REALIZES IT MUST ADJUST TO NEW POLICIES OF GOA. WHITLAM, IN PLENARY AND IN TALKS WITH TANAKA, ALLUDED TO JAPANESE HISTORICAL PRECEDENT FOR NEW GOA POLICY, BUT JAPANESE SIDE WAS NOT IMPRESSED WITH THE ANALOGY. TANAKA NEVERTHELESS ASSURED WHITLAM THAT JAPAN HAS NO DESIRE TO CONTROL ANY SECTOR OF AUSTRALIAN ECONOMY, WILL BE PERFECTLY HAPPY WITH 50-50 OR MINORITY JOINT VENTURES, AND IS CONCERNED ONLY WITH ENSURING RELIABLE SOURCES OF SUPPLY. THIS ASSURANCE WAS WELL-RECEIVED BY WHITLAM, SAID TANIGUCHI.

5. COMMUNIQUE CONCERNING TANAKA-WHITLAM TALKS NOTED THEIR AGREEMENT THAT QTE IN ORDER TO SECURE PEACE AND STABILITY IN INDO-CHINA, THERE WAS AN URGENT AND STRONG NEED FOR ALL COUNTRIES TO EXTEND HUMANITARIAN AND ECONOMIC ASSISTANCE TO THIS REGION UNQTE.

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ACTION EA-14

INFO OCT-01 ISO-00 AGR-20 CEA-02 CIAE-00 COME-00 DODE-00

EB-11 FRB-02 H-03 INR-10 INT-08 L-03 LAB-06 NSAE-00

NSC-10 PA-04 RSC-01 AID-20 CIEP-02 SS-20 STR-08

TAR-02 TRSE-00 USIA-15 PRS-01 SPC-03 OMB-01 PM-07

OPIC-12 SIL-01 XMB-07 ACDA-19 IO-14 SCI-06 SCEM-02

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FM AMEMBASSY TOKYO
TO SECSTATE WASHDC 7971
INFO AMEMBASSY CANBERRA
AMCONSUL HONG KONG
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CINCPAC FOR POLAD

6. IN TWO SESSIONS WHITLMA HAD WITH TANAKA AND ONE SEPARATELY WITH FONMIN OHIA, LEADERS DISCUSSED OTHERMULTI-LATERAL AND INTERNATIONAL ISSUES. DISCUSSIONS, AND WHITLAM-TANAKA COMMUNIQUE CALLED FOR INCREASED REGIONAL COOPERATION. TANIGUCHI TOLD EMBOFFS BOTH JAPANESE AND AUSTRALIANS WERE EXTREMELY CAUTIOUS ON TAKING LEAD NOW IN DEVELOPING STRONGER REGIONAL ORGANIZATION BECAUSE OF SENSITIVITIES OF SEASIANS. OHIRA IN JOINT PRESS CONFERENCE SAID "TIME NOT RIPE FOR FORMING REGIONAL COOPERATION BODY BUT ASIANS SHULD CONTINUE TO STUDY SUCH SCHEMES."

7. COMMUNIQUE WELCOMED UNSC RES. 338, 339, 340 ON ME AND CALLED FOR "PROMPT ACTIONTO IMPLEMENT ALL ASPECTS OF SC RES. 242 OF 1967 WHICH IN THEIR VIEW CONTINUED TO CONFIDENTIAL

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PROVIDE BEST BASIS FOR JUST AND DURABLE PEACE." MINISTERS ALSO EXPRESSED SATISFACTION WITH PARIS PEACE AGREEMENT AND LAOS AGREEMENT. COMMUNIQUE AFFIRMED IMPORTANCE OF STABILITY IN KOREAN PENINSULA. IT CALLED FOR DISARMAMENT UNDER EFFECTIVE CONTROLS AND EXPRESSED STRONG OPPOSITION TO ALLNUCLEAR TESTS, ESPECIALLY IN ATMOSPHERE, BY WHATEVER NATION.

8. IN PRIVATE TALKS WITH OHIA, WE UNDERSTAND WHITLAM EXPRESSED SPECIAL INTEREST IN THREE INTERNATIONAL QUESTIONS: (1) TANAKA-OHIRA IN MOSCOW DURING ME OUTBREAK; WHAT WAS SOVIET REACTION? OHIRA SAID SOVIET LEADERS, BUT BREZHNEV PARTICULARLY, WERE PREOCCUPIED AND RAN IN AND OUT OF MEETINGS BUT DID NOT APPEAR UPSET. 2) WHITLAM ASKED ABOUT GOJ HOPES FOR KOREAN PENINSULA? OHIRA REPLIED JAPAN WANTED PRESERVATION OF PRESENT BALANCED SITUATION. WHITLAM CONCURRED. 3) WHITLAM ASKED GOJ VIEWS ON RELATIONS BETWEEN PRC AND SE ASIA. OHIRA SAID PRC WOULD MOVE CAUTIOUSLY IN SE ASIA, NOT TRY TO DOMINATE BY FORCE, AND WOULD OPPOSE DOMINATION BY OTHER POWER. TANIGUCHI CONFIRMED TO EMBOFFS THAT BOTH JAPANESE AND AUSTRALIANS

WERE VERY CAUTIOUS IN DISCUSSING PRC AND SPOKE MAINLY OF BILATERAL RELATIONS EXCEPT FOR EMPHASIS BY BOTH SIDES ON PRC'S OBSESSION WITH THREAT FROM USSR. TANIGUCHI SAID JAPANESE SURPRISED WHITLAM WAS VERY CONSERVATIVE IN ESTIMATE OF FUTURE PRC-AUSTRALIAN RELATIONS.

9. COMMENT: BOTH SIDES SEEM SATISFIED WITH VISIT. FOR JAPAN, CLARIFICATION BY WHITLAM OF GOA FOREIGN INVESTMENT POLICY AND DISCUSSION OF RESOURCE POTENTIAL FROM AUSTRALIA ARE IMPORTANT FACTORS IN ENABLING GOJ TO SET ITS POLICIES IN THESE AREAS. DEEPENING ITS RELATIONS WITH AUSTRALIA ALSO SERVES JAPAN'S PURSUIT OF ITS "ASIAN ROLE". FOR AUSTRALIA, AS MINISTER HORNE TOLD EMBOFF, VISIT WAS OPPORTUNITY FOR LEADERSHIP OF BOTH GOVERNMENTS TO GET TO KNOW EACH OTHER AND TO CLARIFY IN DEPTH EACH GOVERNMENT'S POLICIES. INGERSOLL

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